

MINUTES OF MEETING OF THE
CITY COUNCIL OF THE CITY OF SANFORD
SANFORD, NORTH CAROLINA

The City Council met at the Sanford Municipal Center, 225 E. Weatherspoon Street, on Tuesday, November 1, 2005, at 7:00 P.M. The following people were present:

Mayor Winston C. Hester	Council Member Linwood S. Mann, Sr.
Mayor Pro Tem Joseph E. Martin	Council Member James G. Williams
Council Member Clawson Ellis	Council Member Walter H. McNeil, Jr.
Council Member Cornelia P. Olive	Council Member Philip E. Dusenbury
City Manager Leonard Barefoot	City Attorney Susan C. Patterson
City Clerk Bonnie D. White	

Mayor Hester called the meeting to order. Council Member Clawson Ellis delivered the invocation.

APPROVAL OF AGENDA

City Manager Barefoot requested to add two items to the agenda - Consider Ordinance Amending the Annual Operating Budget of the City of Sanford FY 2005-2006 and Consider Comments from Public Works Director Larry Thomas Regarding the Sewer System. On motion of Mayor Pro Tem Joseph Martin, seconded by Council Member Walter McNeil, Jr., the amended agenda was approved.

CONSENT AGENDA

Approval of October 18, 2005, City Council Minutes – (Filed in Minute Book 64)

Approval of New Taxicab Company – “Amigo Taxi” - (Exhibit A)

Jorge Felipe Quiroa was granted his request to open a new taxicab company called Amigo Taxi. Five vehicles are requested. The office will be located at 1523 S. Horner Blvd (formally known as Allen’s Auto).

Approval of Ordinance Repealing Two-Way Traffic and Establishing One-Way Traffic on Moore Street Between Steele Street and Wicker Street – (Exhibit B)

Ordinance was approved repealing two-way traffic and establishing one-way traffic on Moore Street between Steele Street and Wicker Street. The Downtown Sanford Board of Directors submitted the request. Several months ago, Moore Street and Chatham Street changed from two-way traffic to one-way traffic. This will convert Moore Street to one-way traffic from Steele Street to Carthage Street. Moore Street bottlenecks at the intersection to 13 feet at its narrowest point. When two cars approach each other, one vehicle has to stop and let the other car pass. This ordinance will prevent this from occurring. DSI felt it would create a better flow for this area, enhancing Depot Park.

Approval of Award of Bid for McLeod Drive 8-Inch Sewer Line Extension – (Exhibit C)

Burlington Mechanical was awarded the McLeod Drive 8-inch sewer line extension project. They submitted the lowest bid of \$73,005. Nine lots are involved, and the estimated cost per lot is \$8,112.

Approval of Ordinance Repealing a No-Parking Ordinance on a Portion of McIver Street in the City of Sanford – (Exhibit D)

Ordinance was approved repealing a no-parking ordinance on a portion of McIver Street in front of the old rescue squad facility as requested by Hazel Wicker.

Approval of Ordinance Establishing No-Parking on a Portion of McIver Street in the City of Sanford – (Exhibit E)

Ordinance was approved establishing no-parking on a portion of McIver Street except for 24 feet right in front of G & G Upholstery as requested by Hazel Wicker. This would allow customers at G & G to load and unload and be in compliance.

The consent agenda items were approved upon motion of Council Member Clawson Ellis. Seconded by Council Member Walter McNeil, Jr., the motion carried unanimously.

CASE FOR PUBLIC HEARING

Public Hearing on the Closing of Unopened/Unnamed Portions of Streets Off of Wingate Street

Community Development Director Bob Bridwell advised that this is a public hearing for the closing of unopened/unnamed portions of streets off of Wingate Street as requested by Sapona Mills. The closing was discussed at Law and Finance on October 26, 2005.

Council Member Williams asked if the house on the old Raeford property was still standing. Ms. Raeford, sitting in the audience, stated that the house was still standing but had been burned. Mr. Williams asked Ms. Raeford if the family planned to repair the house. Ms. Raeford replied that they have no intentions of fixing the house.

Mayor Hester opened the public hearing. Jane Barringer, spoke in favor of the closing on behalf of Sapona Mills. She stated that this was a business that was owned by her father-in-law and this is property that was owned by him. They are trying to put the land together so they can sell it as a nice-size lot.

Council Member Dusenbury asked Ms. Barringer to explain how that area got the name the Grape Vineyard. She replied that this was property that Mr. Barringer owned in the 1920s, and he planted scuppernong grapes on it. This is where the Grape Vineyard terminology came from.

No one spoke in opposition. The public hearing was closed.

- Consider Adoption of Resolution Ordering the Closing of Unopened/Unnamed Portions of Streets Off of Wingate Street – (Exhibit F)
Council Member Phil Dusenbury made the motion to adopt the Resolution Ordering the Closing of Unopened/Unnamed Portions of Streets Off of Wingate Street. Seconded by Council Member Cornelia Olive, the motion carried unanimously.

DECISION ON PUBLIC HEARING

Petition by Mike Hendley - to rezone from Residential-12 (R-12) district, to Office & Institutional (O&I) district approximately 0.34 of an acre of land located at 500 N. Steele Street. The property is the same as depicted on Tax map 9643.19, Tax Parcel 9643-51-4885, Lee County Land Records Office.- (Exhibit G)

Assistant Community Development Director Marshall Downey advised that the Planning Board discussed the petition on October 18, 2005, and voted unanimously to recommend that City Council approve the petition.

- Consider Adoption of Ordinance Amending the Official Zoning Map of the City of Sanford, North Carolina.- (Exhibit H)
Council Member James Williams made the motion to adopt the Ordinance Amending the Official Zoning Map of the City of Sanford, North Carolina. Seconded by Council Member Walter McNeil, the motion carried unanimously.

Petition by Ted Thomas - to rezone from Residential Agricultural-20 (RA-20) district, to Residential-14 (R-14) district, approximately 5.78 acres of land located on Amos Bridges Road south of the intersection of Rena Lane and Amos Bridges Road (SR 1420). The property is the same as depicted on Tax Map 9643.03, Tax Parcel 9643-22-344-00, Lee County Land Records Office.- (Exhibit I)

Assistant Community Development Director Marshall Downey advised that the Planning Board originally tabled this request for additional information. At the Planning Board meeting on October 18, 2005, they untabled the item and received additional information from the City Engineering Department regarding the existing sewer system and the location of the floodplain. Council also received this information from Public Works Director Larry Thomas. Based upon this information, the Planning Board recommended unanimously that the City Council approve the rezoning request.

Council Member Clawson Ellis asked if Tonya Wicker, who voiced a complaint against this petition, is happy with the results of the Planning Board's recommendation. Mr. Downey replied that Ms. Wicker did not attend the Planning Board meeting when its decision was made at the last meeting. Mr. Ellis asked if the objections Ms. Wicker had were rectified and was she contacted. City Engineer Czar replied that the Department of Transportation has not cut her drainage ditch yet, but it is on their list to do. Council Member Olive asked if the development project proposed by Ted Thomas is constructed, is the City worried about any kind of problems with drainage. Mr. Czar replied that it will be reviewed when the site plan is presented. Council Member Williams asked for clarification that the proposed development should help

with the overflow problem. Mr. Czar replied that when they install sewer to the new project, there will be more storage for sewer so it may help with the sewer overflow problem.

- Consider Adoption of Ordinance Amending the Official Zoning Map of the City of Sanford, North Carolina.- (Exhibit J)

Council Member Linwood Mann made the motion to accept the recommendation of the Planning Board and adopt the Ordinance Amending the Official Zoning Map of the City of Sanford, North Carolina. Council Member James Williams seconded the motion. The vote was six to one in favor to adopt the ordinance. Council Member Cornelia Olive cast the dissenting vote.

REGULAR AGENDA

Consider Loan for Holiday Decorations – (Exhibit K)

Downtown Sanford Executive Director David Montgomery explained that the memo requesting the loan for Christmas decorations states DSI understands that the City will not guarantee DSI's loan nor pledge the Central Business Tax District's taxing authority as collateral to the financing bank. He pointed out that the \$15,000 loan is in addition to decorations that have already been encumbered for this fiscal year. DSI has already purchased Christmas decorations using its budgeted line item of \$4,000. Mr. Montgomery stated that the loan officer has told him that the loan would be paid back on an annual basis starting August 1, 2006. The debt will start being repaid next year after the adoption of the fiscal budget. This is \$15,000 plus \$4,000 of its allotted line item totaling \$19,000 for the total project. Council Member Williams asked for clarification purposes that the entire project is \$19,000; however, the loan is for \$15,000. Mr. Montgomery replied that is correct.

Council Member Olive made the motion to approve the purchase of holiday decorations. Seconded by Mayor Pro Tem Joseph Martin, the motion carried unanimously.

Consider Ordinance Amending the Annual Operating Budget of the City of Sanford FY 2005-2006 – (Exhibit L)

City Manager Leonard Barefoot explained that each year Council appropriates funds in support of the employee computer purchase program. It is a very successful program. Those funds come back into the General Fund; it allows employees to lease purchase computers for their home use. There is a large interest this year and more funds need to be appropriated for the purchase. Information Systems Director John Clayton would like to order the computers on Thursday because, due to Katrina and other situations, there is a backlog in getting computers ordered. The ordinance appropriates an additional \$12,000 for the computer purchase program.

Council Member Walter McNeil, Jr. made the motion to adopt the Ordinance Amending the Annual Operating Budget of the City of Sanford FY 2005-2006. Seconded by Council Member Phil Dusenbury, the motion carried unanimously.

OTHER BUSINESS

Consider Comments from Public Works Director Larry Thomas Regarding Sewer

City Manager Leonard Barefoot stated that the newspaper has raised some issues regarding the City's decision of using cured-in-place liners. Public Works Director Larry

Thomas has approached him about sharing information with Council concerning sewer rehab and cured-in-place process.

Mr. Thomas stated that it has been mentioned in the newspaper a couple of times about the effectiveness of cured-in-place lining. The City Council and Public Works Department made a decision approximately four years ago to embark on a cured-in-place repair system. Last year, a contract of \$1 million was approved to line our system with cured-in-place liners, and this was the right decision. Public Works is concerned about the public's perception and staff wants to take this opportunity to reassure everyone that the City is headed in the right direction. The City of Sanford has done extensive investigation before they undertook this process. Staff consulted with consulting firms and they made recommendations to use this method. Staff has researched with other cities and read a considerable amount of literature on the subject, trade magazines, and attended various meetings where this has been discussed. In the past four years, the City has spent \$2 million on the cured-in-place program. Ten miles has been installed with the cured-in-place liners and during the next two to three years, staff plans on rehabilitating 60 additional miles. This should cover all of the City lines that are 50 years and older.

Mr. Thomas stated that you have a couple of choices. You can spend \$12 million for cured-in-place or \$50 million to dig and replace lines. Everyone needs to be on the same page. Mr. Thomas said the public needs to know that the City is spending the public's money correctly. The Engineering Department, sewer maintenance staff, as well as the sewer plant employees, feel this is an effective remedy. Staff has seen a reduction in flow, fewer spills, less maintenance assumed by the field crews, and it is very cost-effective. Staff believes it is as good as a brand new system. The City needs an on-going program to incorporate the various system of repair but needs to build around the cured-in-place system.

Mr. Thomas said he did a survey (Exhibit M) this morning of several cities. Robbie Bald, with the City of Greensboro, reported that they have done 250 miles of cured-in-place sewer rehab. Mr. Bald stated that the lines are as good as the day they were put in. Keith Shirley, with the City of Charlotte, stated that in the past eight years they have put in 750,000 feet of cured-in-place liners, and they use nothing but cured-in-place now. Aaron Brower from the City of Raleigh stated that this year they have installed 20,000 feet and feels it is as permanent as new pipe. Rodney Martin, from the City of Wilson, started using the process in 1994 and they have installed 200,000 feet. He stated that their sewer plant has had the lowest flow in ten years, and it eliminated chronic overflow problems.

Fedd Walker, Waste Water Sewer Maintenance Superintendent, informed Council that he had worked with the City of Wilson and the Town of Cary. When he worked with the City of Wilson in 1994, they had similar problems with rain events and overflows. He spoke with Rodney Martin from the City of Wilson today, and Mr. Martin said they have no overflows in rain events. The City of Cary supports cured-in-place liners. Mr. Walker stated that the employees under him today have already seen very positive results as far as reduction in maintenance and overflows. AWWA sponsors schools promoting cured-in-placed liners.

City Engineer Vic Czar spoke on the process and the results from the liners. Staff showed a sample of the cured-in-place liner so Council could visually see what it looks like. He stated that the liner is like a felt-sleeve that is inverted. They take this sleeve and force it through the sewer line with some sort of pressure which could be steam or water. As it does this, it folds out the other way. Then they apply pressure to it and heat. The pressure makes it conform to the inside of the pipe that is being lined. The heat makes the epoxy cure. It would actually have enough strength to stand alone. After it cures, they go in and cut the services and ends off. You then have a new seamless pipe that is rigid and has a service life of 50 years. They have spoken with individuals that have dug some of these pipes up that are 30 years old, and they say it is as good as new. You have a pipe that blocks the intrusion of roots; it is seamless, and there are not as many places for the roots to come through. It eliminates the joints that are typically in there every four to twelve feet, depending on the pipes that you are using. It reduces infiltration and exfiltration. The joints are a weak link in the sewer collection system old clay pipe. The joints lose their effectiveness. Groundwater can penetrate through and increase the flows at the plant and cause problems at the lift stations where the infiltration is excessive, and we cannot handle it. This product helps eliminate those issues.

The cured-in-place process is done with no excavation. It is a half a day to do a manhole segment, which runs from one manhole to the next. There is minimum interruption to the citizens. Most of the time, residents can still use their facilities while the process is being done. There are no backhoes in yards where the road is dug up and no disturbance of grass. It is a very exciting alternative for the rehabilitation effort, and it is very cost-effective. The City paid \$24 per foot of lining in the last project. You cannot touch this price with a dig and replace application.

Mr. Czar introduced Kelly Derr with Hazen and Sawyer Consulting Engineers. Mr. Derr stated he has been a licensed professional engineer for thirty years in North Carolina. He is a senior associate with Hazen and Sawyer. He first got involved with rehab and cured-in-place liners twenty years ago and has been doing this since that time. It is one of his main activities with Hazen and Sawyer. In his career, over one million feet of the cured-in-place liners have been installed. He designed it; constructed it, and made sure it was tested properly and passed. Last year, his company installed 60,000 feet for Havelock; 12,000 feet for Garner and 11,000 feet on the UNC campus. He designed the new cured-in-place pipe to be stand-alone new pipe. They did a lot of studies in the industry to determine how long it is going to last. It has been in the ground for 30 years. Samples have been done and tested after 30 years, and it looks good as new. They assume it will last 50 years, but suspect it will last around 100 years. It is a very dependable new pipe. Mr. Derr is on the Board of Directors for the southeast society for Trenchless Technology which is working with these materials in the southeast.

Council Member Dusenbury asked when grants are requested, does it make any difference whether it is new pipe or the cured-in-place. Mr. Thomas replied no.

Council Member Ellis stated that he understands this concept much better now. He said he wished they had been given this information years ago so they could understand what they are trying to do. Mr. Ellis said he has never seen any of this cured-in-place liner. Mr. Thomas stated that it had come to staff's attention to better explain this method. Mr. Thomas said they

wanted the public to know that staff is not spending their money lightly. If at any time that Council is not clear of what staff is requesting, please let them know and they will be glad to answer any questions. Mr. Thomas stated that staff wants to build confidence with the Council that they are doing the right job. Mr. Barefoot stated that staff has not talked with Council on the same level as they are doing tonight. It has been talked about on more than one occasion over the last three to four years as the City began to embark on it. Mr. Barefoot noted that he has not seen any of the pipe until tonight. Mr. Thomas reiterated that if Council has any questions about what they do, please asked them. They will be glad to answer any questions and give them more details.

Mr. Thomas stated that they are focusing on the old lines first and doing mainly cured-in-place repair. If the pipe is sagging or if there is a total collapse of the system where it is half caved in, then repair has to be done before it is lined. Staff plans to request \$750,000 each year for sewer repair. Once staff gets a handle on how big the problem is, staff may come back to Council requesting to borrow the money. It will cost \$12 million to get pipes that are 50 years and older replaced.

PUBLIC COMMENT – (Exhibit N)

No individual signed up to speak.

ALL EXHIBITS CONTAINED HEREIN ARE HEREBY INCORPORATED BY REFERENCE AND MADE A PART OF THESE MINUTES.

ADJOURNMENT

With no further business to come before the council, the meeting was adjourned on motion of Council Member Linwood Mann; seconded by Council Member James Williams, the motion carried unanimously.

Respectfully submitted,

WINSTON C. HESTER, MAYOR

ATTEST:

BONNIE D. WHITE, CITY CLERK